

File No: MsDP-13/36/2018-MsDP-MOMA

Government of India
Ministry of Minority Affairs

11th Floor, Pt. Deen Dayal Antodaya Bhavan,
C.G.O. Complex, Lodhi Road,
New Delhi – 110003
Dated: 14.03.2018

OFFICE MEMORANDUM

Subject: MINUTES OF THE 142nd MEETING OF EMPOWERED COMMITTEE UNDER MULTI-SECTORAL DEVELOPMENT PROGRAMME HELD ON 06.03.2018 HELD UNDER THE CHAIRMANSHIP OF SECRETARY, MINISTRY OF MINORITY AFFAIRS..

The undersigned is directed to refer to O.M. NO. 39(03)/PFC-II/2017 dated 22.12.2017 of the Department of Expenditure, Govt. of India and to forward herewith Minutes of the 142nd meeting of Empowered Committee under Multi-Sectoral Development Programme held on 06.03.2018 under the Chairmanship of Secretary, Ministry of Minority Affairs for necessary action. .

G. Mishra

(Geeta Mishra)

Under Secretary to the Government of India

To:

1. Ministry of Finance, (Secretary, Department of Expenditure), North Block, New Delhi
2. Advisor (Social Sector), Planning Commission, Yojana Bhawan, New Delhi
3. Secretary, Ministry of Women & Child Development, Shastri Bhawan, New Delhi.
4. Secretary, Ministry of Labour & Employment, Shram Shakti Bhawan, New Delhi.
5. Secretary, Ministry of Rural Development, Krishi Bhawan, New Delhi.
6. Secretary, Department of Drinking Water Supply, CGO Complex, New Delhi.
7. Secretary, Ministry of Health & Family Welfare, Nirman Bhawan, New Delhi.
8. Secretary, Department of Higher Education, Shastri Bhawan, New Delhi.
9. Secretary, Department of School Education and Literacy, Shastri Bhawan, New Delhi
10. Secretary, Ministry of Skill Development, Shivaji Stadium, New Delhi.

Copy for information:-

1. Secretary, Minority Welfare Department, Govt. of Manipur.
2. Secretary, Minority Welfare Department, Govt. of Mizoram.

F.No. MsDP-13/36/2018-MsDP-MOMA
Govt. of India
Ministry of Minority Affairs

MINUTES OF THE 142nd MEETING OF EMPOWERED COMMITTEE UNDER MULTI-SECTORAL DEVELOPMENT PROGRAMME HELD ON 06.03.2018 UNDER THE CHAIRMANSHIP OF SECRETARY, MINISTRY OF MINORITY AFFAIRS.

The 142nd meeting of the Empowered Committee (EC) for Multi-sectoral Development Programme (MsDP) was held on 06.03.2018 under the Chairmanship of Secretary, Ministry of Minority Affairs to consider and approve the project proposals with regard to the Minority Concentration Blocks/Towns received from State Government of Manipur and Mizoram. The representative of the Ministry of Ministry of Drinking Water & Sanitation, Ministry of Women & Child Development, NITI Aayog, Ministry of Health & Family Welfare, Ministry of Skill Development and Sr. Advisor, NAWADCO attended the meeting. The Pr. Secretary, Government of Manipur and Under Secretary(IFD), MoMA also attended the meeting. District and State officials of Manipur and Mizoram were also present during the meeting through video conferencing.

2. **Progress on website:** The progress of implementation of MsDP is reported on quarterly basis to the Delivery Monitoring Unit (DMU) in PMO (Prime Minister's Office) and the status of implementation of various projects in terms of funds released by the Ministry of Minority Affairs and utilized by the State/UT; number of works sanctioned, completed and works in progress is regularly monitored. These details of works are placed in the Ministry's website for transparency. State Governments/UT Administrations are required to review the implementation on quarterly basis; ensure that Central funds are released to the districts within one month of sanction; State share (wherever applicable) released along with the Central funds; ensure that the executing agencies start the construction works at the earliest, and complete the construction works within the scheduled period.

3. **Adhering to guidelines and eliminating duplication:** States/UTs should ensure that the proposals sent have the approval of the State Level Committee of MsDP / Mission Director of CSS concerned in order to ensure that the proposal, in terms of specification, norms, standards etc., is in accordance with the guidelines of the scheme concerned and that duplication has been ruled out. The responsibility for eliminating duplication of work and avoiding double counting of a scheme under two funding sources vested with both the district authority and the State Government. Accounts under MsDP should be maintained separately and Central Ministry concerned informed of assets created in respect of CSS topped up under MsDP.

4. The States/UTs were advised by the Empowered Committee to ensure that the catchment area of the assets created under MsDP have substantial minority population. Further the States/UTs would also ensure that the ownership of the asset created would be with the Govt/Govt body.

5. **Centrally Sponsored Scheme (CSS) guidelines:** MsDP provides that there

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would be no change in guidelines of any existing Centrally Sponsored Scheme (CSS) under implementation in such districts for which this programme would provide additional funds.

6 . **Timely release of funds:** The sanction letters of the Ministry stipulate that funds should be released to the district/implementing agency within a month's time, but the States/UT have been generally taking much time in releasing funds to the district/implementing agency. State shares, wherever applicable, are not released along with the Central funds by some States. Prompt release of funds was advised to ensure that works are started at the earliest.

7. **Utilization Certificate:** For release of second instalment, utilization certificate (UC) is required. If the UC is furnished within a period of one year after release by the Ministry, 60% UC would be required for releasing the next instalment. However, if utilization is made beyond the period of a year, 100% utilization would be necessary. The UCs would need to be accompanied by QPR showing physical progress as proof of the work in progress. The Utilization Certificates of the 2nd and subsequent installment should also be submitted by the States/UTs to the Ministry.

8 . **Sample testing and quality control:** Quality control was to be ensured through regular and frequent field visits and by testing samples of the construction work for which funds would be sanctioned by the Ministry on receipt of request from the State concerned. All the States/UTs were advised to carry out field visits, quality control tests and review all works under MsDP to ensure that the shortcomings do not take place in their State/UT.

9 . **Inclusion of Members of Parliament in State and district level committees:** Members of Parliament (MP) and Member of Legislative Assembly (MLAs) have been included in the State and district level committees for implementation of the Prime Minister's New 15 Point Programme for the Welfare of Minorities which also serves as the committee for MsDP. MLAs are also to be nominated on the Committees by the State Government. It should be ensured that they are invited to attend the meetings of the district and State level committees.

10. **Display boards:** Para 16.1(ii) of the scheme of MsDP provides for a 'display board' which should have- Name of the project/scheme printed followed by "Multi-sectoral Development Programme (MsDP), Ministry of Minority Affairs, Govt. of India." For projects with longer construction period, in addition to above, the name of implementing agency, date of sanction of the project, likely date of completion and estimated cost of the project should be printed on the display boards. States/UT should ensure this and put up a permanent display on completion of each project.

11. General conditions applicable to projects approved by the Empowered Committee for approvals given by the Empowered Committee, including in-principle approvals, the Principal Secretary/Secretary of State's/UTs and the District Collectors/representatives were advised to note that the following conditions would apply to all projects under MsDP. State Government/UT administration concerned should ensure that the following have been complied with:-

Approval of the State department concerned/Mission Director for Centrally Sponsored Scheme (CSS) concerned have covered the following -

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- (a) **Need** for having the proposal sanctioned under MsDP.
- (b) Duplication has been eliminated.
- (c) Proposal is as per norms, specifications, layout design, funding norms and cost norms of the CSS guidelines concerned.
- (d) **Separate accounts for schemes under MsDP will be maintained** and details sent to the Central Ministry concerned for maintaining proper record of assets and avoiding double counting and duplication.
- (e) Estimates have been prepared as per Schedule of Rates (SOR) of the State Government and have been approved by a competent engineering department of the State Govt.
- (f) **Staff is available** for functioning unit or will be provided for new unit.
- (g) **Recurring expenditure** would be provided by the State Government.
- (h) Land is available and/or will be made available by the State Government in villages/locations having the highest proportion (percentage) of minority population.

1 2 . **Review meetings of Oversight Committee in State and district level Committees:** The scheme of MsDP envisages quarterly review meetings by the State and district level committees for implementation of the Prime Minister's New 15 Point Programme for the Welfare of Minorities which also serves as the review committees for MsDP. The State level committee also acts as the Oversight Committee for MsDP. Quarterly review meetings for State level committee/State Oversight Committee and district level Committee should be held and copy of the meeting notice should be sent to the Ministry to enable a representative to attend State Level meetings as envisaged under MsDP. It should be ensured that Members of Parliament nominated in such Committees are invited to attend the meetings.

13. **Photographs:** Photographs of completed works and works in progress indicating type of asset, name of location/village and date should be sent by email to **shubhendu.ss@nic.in**.

14. **Provision of toilets and bathrooms:** The EC emphasized that there should be adequate number of toilets and bathrooms and provision of water in the proposed projects.

15. The Chairman (EC) emphasized that the benefits accrued by the implementation of MsDP should go to the Minority Communities properly. Therefore, not only location of the assets in the areas having substantial minority population is important, but it is also equally important to see that the assets created are actually imparting benefits to the minorities. The State Governments were impressed upon to propose the locations of projects under MsDP accordingly.

A. MANIPUR

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1. REVIEW OF THE STATUS OF PROJECTS APPROVED:-

The EC reviewed the status of implementation of MsDP in Manipur. It was informed to the State representative that the Ministry has not received the Quarterly Progress Reports for the projects sanctioned for MCBs since long and in some cases the last QPRs was received in quarter ending Sept., 2016. It was also informed that the Ministry at several occasion pursued the matter with the State for submission of QPRs/UC but the same has not been received.

The Chairman, Empowered Committee expressed his concern and directed the State representative to ensure the timely submission of QPRs. He also asked the Pr. Secretary, Govt. of Manipur for timely submission of Utilization Certificates for both 1st and 2nd instalments, Completion Certificates/report, and status of functioning/commissioning of all big projects, viz, ITIs, Hostels, Colleges. It was also informed that in past, EC did not take up fresh proposals of the States if the progress of earlier approved projects is poor.

The Pr. Secretary informed the EC that he has recently taken over the charge of Pr. Secretary, MOBC, Manipur. He added that as per review taken by him for his Department, the construction work for all the projects sanctioned during 11th plan have been completed and a report in this regard will be send by him in a week. As regards projects sanctioned during 12th Plan, he informed the EC that the State has recently released funds to the Implementing Agencies. He further added that as per his information, no works approved by the Ministry during 2013-14 and 2014-15 is pending.

It was also informed to Pr. Secretary, Govt. of Manipur that this Ministry requested all the States/UTs covered under MsDP for submission of information regarding utilisation of funds and physical progress of asset through email (dt. 18.12.2017) in a prescribed format. In spite of several reminders, the requisite information from Manipur is still awaited.

The Chairman expressed his concern on delay in submission of requisite reports by the States and asked the Pr. Secretary, Govt. of Manipur to make a comprehensive review at his level and submit a report to this Ministry at the earliest. The Pr. Secretary assured the EC that a report in this regard will be submitted by him within this month. Further, the Pr. Secretary informed the EC that the Ministry has sanctioned the projects for construction of Sadbhav Mandap in two phases. The State has now initiated the construction process for the Sadbhav Mandaps sanctioned by Ministry during 2017-18. The work orders for these projects have been issued by State Government.

With regard to the sanction of a Sadbhav Mandap at Jessami other than at the BLock HQ, the Pr. Secretary informed that it is a newly carved out block from the old MsDP block. However, it was informed that there could only be one Sadbhav Mandap in a block identified as MsDP block as per the Census 2001.

With regard to the project earlier approved by the 138th EC on 22nd Feb, 2018 for construction of a Public School in Imphal East, the state govt. clarify whether the same is located in the Imphal East-II Block. During the proceedings of the present meeting, the Principal Secretary, Govt. of Manipur informed that the project does

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not fall in the MCB under the MsDP but it may be covered under the Cluster of Villages. He informed the Committee that information in this regard would be furnished in due course.

2. CONSIDERATION/APPROVAL OF FRESH PROJECTS FOR MCBs/MCTs:-

The EC then, considered the proposal of State Government of Manipur for Minority Concentration Blocks. It was brought to the notice of the EC that, during 2017-18, projects worth Rs. 61.25 crores have been approved and funds to the tune of Rs.31.62 crores have been released to the Govt. of Manipur although the tentative allocation for the State was Rs. 22.87 crores.

The Pr. Secretary, Govt. of Manipur responded that in the case of State like Manipur, the restriction of annual allocation may not be imposed. He informed the EC that the status of infrastructure for education, health and Drinking Water in the State especially area covered under MsDP is far below to the national average and urged the EC for approval of all projects of the State for the MCBs.

The Chairman, Empowered Committee also observed that though this Ministry has already approved the projects for the allocated amount for Manipur yet it is also a fact that the EC in past also approved projects for some States beyond their annual allocation. He added that it has been informed to EC that many States which are allocated funds under MsDP are not submitting UC/proposals for their allocated amount. He opined that it would not be proper to allow the lapse of funds under the scheme when project proposals from deserving areas are available with the Ministry. He concluded that it is justified to consider the projects submitted by the State by relaxing the criteria in its annual allocation. Accordingly, the EC decided to consider the project submitted by the State for MCBs of the Manipur.

It was informed that State Govt has not submitted Appendix-II for the proposal. However, Pr. Secretary, Govt. of Manipur informed the EC that he will ensure the submission of all required documents to the Ministry within time. He also informed the EC that all projects which are brought before the consideration of EC have been approved by the State Level Committee (SLC).

Summary of projects submitted by the State:

1. **Water Supply:** The State has submitted water supply projects along with its DPR (Detailed Project Report) for 7 identified Districts of Manipur. However, the SLSSC (State Level Scheme Sanctioning Committee) is yet to approve the projects. The EC directed the State to approach the Ministry after approval from SLSSC received for all water related projects. Meanwhile, the DPRs have been submitted to the Ministry of Drinking Water and Sanitation for their comments.
2. **Residential Schools:** The State Govt. has submitted two types of DPRs for Residential Schools; one which cost around Rs. 30 crores with four 100 bedded hostels, 26 quarters of 2BHK for staffs, one common dining hall and an academic block, and another Residential School with a cost estimate of around Rs. 70 crores which has additional infrastructure including stadium, etc. The Advisor NAWADCO opined that the one worth around Rs. 30 crores on the

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basis of pattern followed by Karnataka may be considered.

The EC directed the State Government to follow the Navodaya Vidhyalaya pattern which has been approved in the past at a cost of 20-30 crores in other states. The State Govt. should identify the place for c/o the Residential Schools, contours of land development, distance from the main road, provision of electricity, water supply, engagement of teachers, management of the residential school, etc and submit the information to the Ministry. The EC agreed to consider the proposal on 9th of March, 2018 once all the information is received. Meanwhile, the DPRs are being submitted to Navodaya Vidyalaya Samiti for their review and comments.

3. **Transit Accommodation for Doctors, Nurses and Teachers:** The State has submitted proposal along with its DPR for c/o Transit Accommodation for Doctors, Nurses and Teachers for all identified 7 Districts of Manipur. The DPR is being forwarded to the Line Ministries for their comments. The EC agreed to consider the proposal on receipt of comments from the line Ministries.
4. **Construction of CHC/PHC/PHSC:** The State has submitted proposal along with its DPR for C/o CHC/PHC/PHSC in all identified 7 Districts of Manipur. The representative of the Health and Family Welfare stated that he needs time to review the DPR. The DPR is being forwarded to the Line Ministries for their comments. The EC agreed to consider the proposal on receipt of comments from the line Ministries.
5. **Upgradation of KGBVs and Residential Schools at the MCBs:** The State Government submitted that existing Residential Schools and KGBVs are to be upgraded. The School presently has Class. VI-VIII and the State Govt. plans to add Class IX -X. The State Government has submitted proposal for construction of 100 boarder hostels and 8 Additional Classrooms in the existing schools. The EC directed the State Government to submit the name of the Schools, name of the Block, present enrolment of students and boarders, existing infrastructure available in the School. The EC agreed to consider the proposal on 9th March, 2018 once the details are received in the Ministry.
6. **Smart Classrooms:** The State Government has submitted proposal for implementing Smart Classrooms in 500 schools. It was observed that the no. of students in the schools are too less to make full utilisation of the equipments. The State Govt. may choose the schools with more no. of students to make optimum utilisation of resources if other facilities such as proper furniture, drinking water facility, electricity etc are available there.

Further, the State Government has submitted additional project for Ukhrul District which has been approved by the State Level Committee. It was submitted that this was a critical gap filling project for provision of Water Supply, approach road and Power Supply for KVS Somsai as the construction of KVS has been held up for want of resources from the State govt. to finance this critical linkage.

Based on the felt need and provision in Guidelines, the EC approved the following proposals and agreed to release 50% of the central share:

Ukhrul District

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Ukhrul Block

Sl. No	Project name	Sharing Ratio	Unit	Unit cost	Central Share	State Share	Total Cost	1 st Installment
1	Water Supply at KVS Somsai	90:10	1	14.95	13.46	1.50	14.95	6.73
2	Approach Road at KVS Somsai	90:10	1	81.59	73.43	8.16	81.59	36.72
3	Power Supply at KVS Somsai	90:10	1	17.46	15.71	1.75	17.46	7.86
					102.60	11.40	114.00	51.30

Further, issue of non identification of few Blocks of Senapati District, Manipur due to issues in Census, 2001 was brought forward in the meeting. The Chairman, EC directed the State Government to submit the details to the Ministry in writing.

B. MIZORAM

The EC reviewed the status of implementation of MsDP in Mizoram. As per the report submitted by the State Govt., out of the projects sanctioned to Lawngtlai during 11th Plan, two projects viz. Construction of ITI and Construction of ACRs in P/S and M/S in Lawngtlai have not been completed. The State representative submitted that, the construction of ITI shall be completed within 3 months and the construction of ACRs shall be completed in a month's time. The State submitted that 50% of work has been completed for all projects sanctioned during 12th plan and Utilization Certificates (UC) has been submitted.

The status of Mamit District has not been submitted by the State. However, the State representative confirmed that all projects of 11th plan has been completed. The EC directed the State to submit the Quarterly Progress Reports(QPR) of 11th and 12th Plan for both the Districts at the earliest.

The EC then, considered the proposal of State Government of Mizoram for Minority Concentration Blocks at Lawngtlai and Mamit Districts. The project was considered by Empowered Committee in its 140th meeting but could not be discussed as details regarding population and minority population (apart from Christians) was required. Further, the Pr. Secretary/Secretary of concerned Department of Govt. of Mizoram was not present during the meeting. The Block Plan was reconsidered by EC in its 142nd meeting.

2. The State has submitted the following declaration in Appendix-II of the guidelines:

- The land for all construction activities is available.
- It has been ensured that all locations proposed have at least 25% minority population in its catchment area.

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- It has been ensured that all the school where ACRs, Labs and Hostels are proposed have at least 25% enrolment of the minority students.
- The Cost estimates proposed for different works/ projects are as per the standardized cost derived on the basis of norms/ design prescribed by the concerned Ministry for that particular work
- No duplication of the work with any Scheme of the Center /State Government and concerned Director/Mission Director has been consulted in this regard.
- Maintenance and recurring cost related will be borne by the concerned department of State Govt.
- The plan proposal has been approved by the State Level Committee for PM's New 15 Point Programme.

The EC approved the following proposals and agreed to release 50% of the central share subject to the following conditions:

State Govt of Mizoram to provide the list of the names of the villages where the AWCs are proposed to be set-up along with the percentage of minority population separately for each unit.

MIZORAM

1. District: Lawngtlai

(i) Chawngte Block

S. no	Name of projects	Sharing ratio	Unit	Unit cost	Central share	State share	Total Cost	1 st installment
1	C/o Upper Primary School at Silosora(100% minorities of which all are Buddhist)	90:10	1	16	14.40	1.60	16.00	7.20
2	C/o Toilets at AWC(List of AWCs have been submitted. 100% minorities)	90:10	10	3.11	27.99	3.11	31.10	14.00
3	C/o RCC Water storage tank at AWCs(List of AWCs haven submitted. 100% minorities)	90:10	10	1.17	10.53	1.17	11.70	5.27
4	Nurse Quarters at Kamanagar-II(20% minorities)	90:10	1	16	14.40	1.60	16.00	7.20
	Total				67.32	7.48	74.80	33.66

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(ii) Lawngtlai Block

S. no	Name of projects	Sharing ratio	Unit	Unit cost	Central share	State share	Total Cost	1 st installment
1	C/o seperate Toilets for Girls and Boys at AWC(22% minorities)	90:10	10	3.1	27.90	3.10	31.00	13.95
2	C/o RCC Water storage tank at AWCs(65.5% minorities)	90:10	10	1.17	10.53	1.17	11.70	5.27
3	Water Supply facility at Chawngte P (Chawngte P is located in both Lawngtlai Block and Chawngte Block as it is separated by a river. 20% minorities)	90:10	1	30.00	27.00	3.00	30.00	13.50
4	Minority Girls Hostel (Govt Higher Secondary School) at Lawngtlai (15 boarders). The School has a strength of 60-70 students. 20% minorities	90:10	1	40	36.00	4.00	40.00	18.00
5	Nurse Quarters at Chawngte P(20% minorities)	90:10	2	16	28.80	3.20	32.00	14.40
	Total				130.23	14.47	144.70	65.12

2. District: Mamit
(i) West Phaileng Block






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S. no	Name of projects	Sharing ratio	Unit	Unit cost	Central share	State share	Total Cost	1 st installment
1	AWC at Chhippui, Tuipuibari, Zomuantlang, Phulsungsei II & IV, Saithah	90:10	6	4.5	24.30	2.70	27.00	12.15
2	C/o Teachers Quarters @ Pukzing & Phulphui	90:10	2	10	18.00	2.00	20.00	9.00
3	C/o ACR at the villages of W.Phaileng, Lallen, Phuldungsei and Marpara	90:10	8	5.5	39.60	4.40	44.00	19.80
4	C/o toilets at AWCs	90:10	10	3.1	27.90	3.10	31.00	13.95
5	C/o RCC Water storage tank at AWCs	90:10	10	1.7	15.30	1.70	17.00	7.65
	Total				125.10	13.90	139.00	62.55

The meeting ended with thanks to the Chair.

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Attendance Sheet for 142nd Empowered Committee meeting

Sl. No.	Name & Designation	Department/Ministry	Contact no.	Email	Signature
1	Dr. CHANDRASEKAR.K Asst. Director	Min. of Women & Child Development	9629333937	chandrasekar.k @gov.in	 6/3/18
2	R. S. Saxena Sr Adr.	NAWABCO,			
3	Er. G. Ranga Largar Sr. Consultant (wast)	Ministry of Drinking water & Sanitation GOI	8587862756.	grzargarsb@gmail.com	
4	P. K. SINGH	PR. SECY (MOBC), GOVT. OF MANIPUR	9899969618	lpksingh1@gmail.com	
5	VINEET JOSHI	RC/MANIPUR	989156798	vineet.joshi@nic.in	

6	S. VENKATESAN Research Associate	SJE Division NITI Aayog.	9868464212	Venkatesan.s19@ nic.in	S. Venkatesan
7	S. NAYAK UNDER SECRETARY	MIN. OF HEALTH FW	9711958338	sdanayak@yahoo. com	S. Nayak
8	M.C. Kardam	m/o Skill Development Govt	9968270647	m.c.kardam @nic.in	<u>M.C. Kardam</u>
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